

## New York: An Energy and Economic Analysis

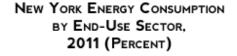
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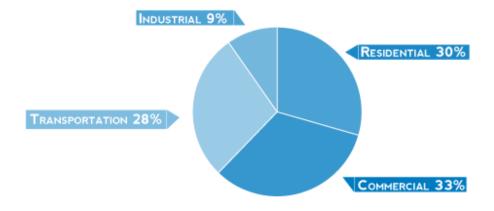
New York has oil and gas resources, including part of the Marcellus shale formation in the southwestern part of the state, but instead of developing its oil and natural gas resources the state relies principally on oil and gas supplies from other states, Canada, and overseas. Despite years of study, New York State still has a ban on high volume hydraulic fracturing—the technology that created the great increase in oil and natural gas production around the country.

The state's electricity generation is mainly produced by natural gas, but nuclear power and hydroelectric power also supply a large portion of electricity to consumers. New York has the greatest hydroelectric power potential east of the Rockies from the Niagara and Hudson rivers.

Due to New York's policies, it has some of the highest energy prices in the nation. In 2012, its electricity price was the 4<sup>th</sup> highest and in July, 2013, its gasoline price was ranked the 8<sup>th</sup> highest by AAA.

New York's total energy consumption is among the highest in the United States. That consumption, however, is partially countered by low energy intensity and per capita energy use, due in part to New York City's widely used mass transportation systems and high density housing. The commercial and residential sectors lead state energy demand, followed by the transportation sector.





Source: Enerygy Information Administration

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SourSource: Energy Information Administration, http://www.eia.gov/state/?sid=NY#tabs-2

New York Energy and Economic Facts		
Real Gross Domestic Product per Gallon	\$53,067	7th highest
Unemployment Rate	7.6%	34th highest
Gasoline Price, per Gallon	\$3.832	8th highest
Electricity Price, per Kwh	15.2 cents	4th highest

Sources: Bureau of Economic Analysis, http://www.bea.gov/iTable/iTable.cfm?ReqID=70&step=1&isuri=1&acrdn=1 (2012), Bureau of Labor Statistics.

http://www.bls.gov/web/laus/laumstrk.htm/ (May 2013), AAA Fuel Gauge Report, http://fuelgaugereport.aaa.com (July 15, 2013), Energy Information Administration, Electric Power Monthly, February 2013, Table 5.6B, http://www.eia.gov/electricity/monthly/current\_year/february2013.pdf

# **New York's State Rankings**

- In 2011, New York ranked 22<sup>nd</sup> among the states in total energy production, producing 873 trillion Btu of energy.
- In 2011, New York ranked 26th in oil production, producing 30 thousand barrels.
- In 2011, New York ranked 22<sup>nd</sup> in natural gas production, producing 31,124 million cubic feet.
- In April 2013, it ranked 7<sup>th</sup> in electricity production, producing 10,101 thousand megawatt hours of electricity.
- In 2012, New York had the 4th highest average electricity retail price in the United States.
- In 2011, New York ranked the 2<sup>nd</sup> lowest in total energy consumed per capita, consuming 185 million Btu per person.
- In 2010, New York ranked 10<sup>th</sup> highest in carbon dioxide emissions, emitting 172.8 million metric tons of carbon dioxide.

The Marcellus shale formation, which contains unconventional shale gas, underlies southwestern New York, but the state does not allow the use of hydraulic fracturing to access the shale gas. The Marcellus shale is estimated to hold at least 141 trillion cubic feet in technically recoverable natural gas. New York also has some minor reserves of conventional natural gas, found primarily in the far western part of the State near Lake Erie.

#### **Natural Gas**

While western New York produces some natural gas, the vast majority of New York's natural gas supply is brought in via pipeline from other states and Canada. The Transcontinental and Tennessee Gas Transmission pipelines from the Gulf Coast and the Iroquois pipeline from Canada link up with local gas distribution networks that supply the New York City metropolitan area and Long Island. Numerous other gas transmission systems branch in from Pennsylvania and Canada to feed other parts of the state.

New York also has natural gas storage capacity, developed mainly from depleted natural gas fields in the Appalachian Basin in western New York. These storage sites, along with storage sites in Pennsylvania, Ohio, and West Virginia, supply the Northeast region, particularly during the peak demand winter season. New York's residential, commercial, and electric power sectors all consume large amounts of natural gas.

According to the Energy Information Administration, almost <u>56 percent</u> of New York homes are heated with natural gas compared to almost <u>30 percent</u> who use home heating oil.

#### **Petroleum**

New York's petroleum products are supplied by refineries located in New Jersey and Pennsylvania, the Colonial Pipeline system from the Gulf Coast, and foreign imports that principally originate in Canada, the Caribbean, South America, North Africa, and Europe. Located in both New York and New Jersey, the New York Harbor area has a petroleum bulk terminal storage capacity of over 75 million barrels, making it the largest and most important petroleum product hub in the high-demand Northeast.

New York Harbor acts as a central distribution center for the region, and many of the petroleum products delivered to the Harbor are redistributed to smaller ports where they supply local demand. In particular, the Hudson River, which meets the Atlantic Ocean in New York Harbor, provides a major inland water route for petroleum product barges supplying eastern New York and parts of western New England. On the other side of the State, western New York product markets are primarily supplied from Canada at the Port of Buffalo, and via the Buckeye and Sunoco pipeline systems from Pennsylvania and the Midwest. The TEPPCO pipeline system from the Gulf Coast delivers propane to upstate markets.

Reformulated gasoline blended with ethanol is required in New York City and the surrounding metropolitan areas. The New York Harbor area is the primary Northeast distribution hub for ethanol supplies. Ports located on the New Jersey side of New York Harbor receive ethanol rail shipments from the Midwest and marine imports from Brazil and the Caribbean, and then redistribute these supplies to markets throughout the Northeast. Another large ethanol storage facility serving the Northeast is located in Albany, New York.



New York uses fuel oil for home heating during its winters. Almost 30 percent of New York households use fuel oil as their primary energy source for home heating, higher than the national average of 6 percent due to the Northeast's high use of fuel oil for home heating and to reduce the risk of fuel shortages due to weather and other issues, the Department of Energy established the Northeast Heating Oil Reserve. The Reserve gives Northeast consumers adequate supplies for about 10 days, the time required for ships to carry heating oil from the Gulf of Mexico to the New York Harbor. The Reserve's storage terminals are located in Perth Amboy, New Jersey, and Groton and New Haven, Connecticut.

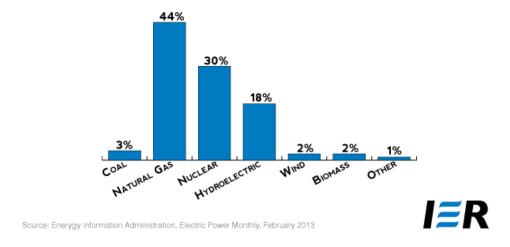
## Coal, Electricity and Renewable Energy

New York gets its generation mainly from natural gas, nuclear, and hydroelectricity. Natural gas is the leading generation fuel, accounting for 44 percent of the state's generation, followed by nuclear power from its four nuclear plants (Nine Mile Point, Indian Point 2 and 3, James A Fitzpatrick, R. E. Ginna), which contribute 30 percent of the state's electricity. Hydroelectricity produces 18 percent of the state's electricity. Coal, wind, and biomass contribute a combined share of 7 percent. New York also imports electricity from neighboring states and Canada.

New York has considerable renewable energy potential. Several powerful rivers, including the Niagara and the Hudson, provide New York with some of the greatest hydropower resources in the nation. Its hydroelectric generation is the highest of any state east of the Rocky Mountains. When New York's Robert Moses Niagara plant opened near the Niagara Falls in 1961, it was the largest hydroelectric generation facility in the world. Today, the 2,353-megawatt power plant is New York's largest electricity generator. In 2006, the New York Power Authority completed a \$300-million upgrade and modernization at the Robert Moses Niagara Power Plant. All 13 turbines were replaced and other improvements were made to generating equipment in the power dam.

New York's Catskill and Adirondack mountains offer wind power potential. The state is one of the nation's top generators of electricity from municipal solid waste and landfill gas. Because parts of New York are densely forested, wood is also a potential fuel source.

#### New York Electricity Generation Shares 2012 (Percent)



Source: Energy Information Administration, Electric Power Monthly, February 2013, <a href="http://www.eia.gov/electricity/monthly/">http://www.eia.gov/electricity/monthly/</a>

In September 2004, the New York Public Service Commission adopted a renewable portfolio standard that was updated in January 2010 to require 30 percent of the State's electricity to be generated from renewable sources by 2015. (See next section for more details of New York's renewable portfolio standard.)

Various power and electric grid failures led to major electricity outages affecting New York in 1965, 1977, and 2003. The August 2003 blackout was the most severe blackout in North American history, affecting an estimated 55 million people in the U.S. Northeast and eastern Canada. Because nuclear power plants are required by Federal law to shut down if back-up power systems fail for safety reasons, all four of New York's nuclear power plants were forced offline. As a result, almost the entire state lost power during the incident.

According to EIA's Residential Energy Consumption Survey, <u>53 percent of New York households</u> use individual window or wall air conditioning units; only 20 percent have central air conditioning systems.

# **New York State Regulatory Environment**

Below are some facts about New York's regulatory environment that are likely to affect the cost of energy or the cost of using energy. Although affordable energy is a vital component of a healthy economy, regulations frequently increase energy costs. And New York has imposed a number of costly regulations.



New York does not require a cap on total greenhouse gas emissions, but the 2009 State Energy Plan discussed the opportunities and challenges of an 80 percent reduction from 1990 levels by 2050. The State Energy Plan recommended a climate planning process to meet GHG reduction goals, and promotes key interim GHG reduction policies, including policies that increase energy efficiency and reduce the amount of energy consumed, and programs that promote the development and deployment of technologies to generate, store and transmit energy generated from low carbon or near-zero-carbon sources.

Also, New York is a member of the <u>Regional Greenhouse Gas Initiative</u>, which has imposed a cap on greenhouse gas emissions from power plants. The Regional Greenhouse Gas Initiative (RGGI) is a regional agreement among nine Northeast states to limit greenhouse gas emissions. The agreement requires states to cap carbon dioxide emissions from the electric generation sector at 2005 levels in 2009 and to reduce those emissions by 10 percent by 2019 through a cap-and-trade program.

The New York Public Service Commission (PSC) adopted a renewable portfolio standard (RPS) in September 2004 that requires utilities to generate a certain percentage of electricity from qualified renewable energy sources. Implementation rules were issued in April 2005. As originally designed, New York's RPS had a renewable energy target of 25 percent of state electricity consumption by 2013, but was expanded in January 2010 to 30 percent by 2015. Of this 30 percent, approximately 20.7 percent of the target will be derived from existing renewable energy facilities and one percent of the target is expected to be met through voluntary green power sales in 2015. The remainder will be derived from new, eligible resources centrally procured by the New York State Energy Research and Development Authority. Eligible new renewable resources fall into two tiers: a Main Tier (about 91.56 percent of incremental renewable generation) and a Customer-Sited Tier (about 8.44 percent). Resources eligible for the Main Tier include methane digesters and other forms of biomass, liquid biofuels, fuel cells, hydroelectric power, photovoltaics (PV), ocean power, tidal power, and wind power. The resources eligible for the Customer-Sited Tier are fuel cells, photovoltaics, solar hot water, wind turbines, and methane digesters.

New York does not require the state's gasoline to be mixed with renewable fuels. However, New York requires that motorists in the New York metropolitan area use reformulated gasoline blended with ethanol.

New York imposes automobile <u>fuel economy standards similar to California's</u>, which include attempts to regulate greenhouse gas emissions from new vehicles. The New York State Environmental Board adopted California's vehicle emissions standards in 2005.

New York requires new residential and commercial buildings to meet energy efficiency standards. Residential and commercial buildings must meet the New York Energy Conservation Construction Code, which is based on the 2009 International Energy Conservation Code (IECC) and ASHRAE 90.1-2007. The IECC (developed by the International Code Council) and ASHRAE 90.1 (developed by the American Society of Heating and Refrigeration and Air Conditioning Engineers) are model codes that mandate certain energy efficiency standards.



Governor George Pataki signed Executive Order No. 111 in 2001, requiring executive state agencies to reduce energy consumption 35 percent from 1990 levels by 2010 in buildings they own, lease, or operate. State agencies must also purchase Energy Star products based on life cycle cost when acquiring or replacing energy using equipment. Governor Pataki also committed the state to buy 20 percent of its electricity from renewable sources by 2010. Executive Order 111 also requires new state construction and substantial renovation to meet the U.S. Green Building Council's Leadership in Energy and Environmental Design (LEED) standards to the extent possible. New state buildings must also exceed the state energy code by at least 20 percent. Certain State Entities were required to purchase alternative-fueled vehicles. The State Fiscal Year 2009/2010 requirement was set at 90 percent and increased 10 percent a year until 2010/11, when all newly acquired, non-emergency, light-duty vehicles were to be alternatively fueled.

Governor Andrew Cuomo signed Executive Order No. 88 on December 28, 2012, directing state agencies and authorities to further improve the energy efficiency of state buildings. <a href="Executive Order">Executive Order</a>
<a href="No. 88">No. 88</a> establishes a target of reducing average energy use intensity (EUI) in state-owned and managed buildings by 20 percent relative to the fiscal year 2010/2011 baseline by April 1, 2020. It also tasks the New York Power Authority with creating a Central Management and Implementation Team to administer the order, and directs the state Office of General Services and the New York State Energy Research and Development Authority to provide technical assistance to the team and affected state agencies.

New York also has an <u>Energy Efficiency Resource Standard</u> that sets goals for reductions in electricity and natural gas use relative to projected usage. For electricity, it sets a 15 percent reduction target in electric sales relative to projected electricity consumption in 2015. For natural gas, it sets a reduction target in natural gas sales of 112 billion cubic feet annually by 2020, which equates to 14.7 percent of projected consumption in 2020.

New York imposes state-based appliance energy efficiency standards. For consumer audio and video products and digital television adapters, the New York legislation required the Department of State in consultation with New York State Energy Research and Development Authority to develop standards by June 30, 2006 and to implement such standards no sooner than six months after issuing final rules. Temporary emergency rules were adopted and renewed several times during 2006 and 2007 but have since expired and not been renewed. The regulatory process for these equipment types appears to be ongoing as of August 2012. Efficiency requirements for other products (commercial hot food holding cabinets, portable electric spas, residential pool pumps, bottle-type water dispensers, portable light fixtures) were adopted by legislation in 2010. The legislation required the Department of State in consultation with the New York State Energy research and Development Authority to develop regulations by December 31, 2010. As of August 2012, no such regulations were adopted. The Secretary of State can, in consultation with New York State Energy Research and Development Authority, add any additional commercially available products that are not covered under existing federal standards.

New York allows electric and natural gas utilities to "decouple" revenue from the sale of electricity and natural gas, respectively. By allowing utilities to decouple, New York allows utilities to increase their revenue by selling less electricity and natural gas.



# Conclusion

New York State has some of the highest energy prices in the nation mainly due to its regulatory environment. The state has oil and gas resources, including the Marcellus shale. Unlike Pennsylvania, New York bans hydraulic fracturing and imports the majority of its oil and gas requirements from other states, Canada, and overseas. It has the largest hydroelectric generation resources in the nation east of the Rockies from the Niagara and Hudson rivers.